

108TH CONGRESS  
1ST SESSION

# H. R. 2330

To sanction the ruling Burmese military junta, to strengthen Burma's democratic forces and support and recognize the National League of Democracy as the legitimate representative of the Burmese people, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 4, 2003

Mr. LANTOS (for himself, Mr. KING of New York, Mr. HYDE, Mr. SMITH of New Jersey, Mr. RANGEL, Ms. ROS-LEHTINEN, Mr. MENENDEZ, Mr. ROHRABACHER, Mr. FALEOMAVAEGA, Mr. PITTS, Mr. LEVIN, Mr. SOUDER, Mr. ACKERMAN, Mr. SHERMAN, Mr. GEORGE MILLER of California, Mr. CROWLEY, Mr. HOFFEL, Mr. BROWN of Ohio, Mr. ENGEL, Mr. BLUMENAUER, Mr. SCHIFF, Mr. ANDREWS, Mr. MCGOVERN, Mr. OLVER, Mr. FARR, Mr. EVANS, and Mr. ABERCROMBIE) introduced the following bill; which was referred to the Committee on International Relations, and in addition to the Committees on Ways and Means, Financial Services, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To sanction the ruling Burmese military junta, to strengthen Burma's democratic forces and support and recognize the National League of Democracy as the legitimate representative of the Burmese people, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Burmese Freedom and  
3 Democracy Act of 2003”.

4 **SEC. 2. FINDINGS.**

5       Congress makes the following findings:

6           (1) The State Peace and Development Council  
7 (SPDC) has failed to transfer power to the National  
8 League for Democracy (NLD) whose parliamentar-  
9 ians won an overwhelming victory in the 1990 elec-  
10 tions in Burma.

11          (2) The SPDC has failed to enter into meaning-  
12 ful, political dialogue with the NLD and ethnic mi-  
13 norities and has dismissed the efforts of United Na-  
14 tions Special Envoy Razali bin Ismail to further  
15 such dialogue.

16          (3) According to the State Department’s “Re-  
17 port to the Congress Regarding Conditions in  
18 Burma and U.S. Policy Toward Burma” dated  
19 March 28, 2003, the SPDC has become “more  
20 confrontational” in its exchanges with the NLD.

21          (4) On May 30, 2003, the SPDC, threatened by  
22 continued support for the NLD throughout Burma,  
23 brutally attacked NLD supporters, killed and in-  
24 jured scores of civilians, and arrested democracy ad-  
25 vocate Aung San Suu Kyi and other activists.

1           (5) The SPDC continues egregious human  
2           rights violations against Burmese citizens, uses rape  
3           as a weapon of intimidation and torture against  
4           women, and forcibly conscripts child-soldiers for the  
5           use in fighting indigenous ethnic groups.

6           (6) The SPDC has demonstrably failed to co-  
7           operate with the United States in stopping the flood  
8           of heroin and methamphetamines being grown, re-  
9           fined, manufactured, and transported in areas under  
10          the control of the SPDC serving to flood the region  
11          and much of the world with these illicit drugs.

12          (7) The SPDC provides safety, security, and  
13          engages in business dealings with narcotics traf-  
14          fickers under indictment by United States authori-  
15          ties, and other producers and traffickers of nar-  
16          cotics.

17          (8) The International Labor Organization  
18          (ILO), for the first time in its 82-year history,  
19          adopted in 2000, a resolution recommending that  
20          governments, employers, and workers organizations  
21          take appropriate measures to ensure that their rela-  
22          tions with the SPDC do not abet the government-  
23          sponsored system of forced, compulsory, or slave  
24          labor in Burma, and that other international bodies  
25          reconsider any cooperation they may be engaged in

1 with Burma and, if appropriate, cease as soon as  
2 possible any activity that could abet the practice of  
3 forced, compulsory, or slave labor.

4 (9) The SPDC has integrated the Burmese  
5 military and its surrogates into all facets of the  
6 economy effectively destroying any free enterprise  
7 system.

8 (10) Investment in Burmese companies and  
9 purchases from them serve to provide the SPDC  
10 with currency that is used to finance its instruments  
11 of terror and repression against the Burmese people.

12 (11) On April 15, 2003, the American Apparel  
13 and Footwear Association expressed its “strong sup-  
14 port for a full and immediate ban on U.S. textiles,  
15 apparel and footwear imports from Burma” and  
16 called upon the United States Government to “im-  
17 pose an outright ban on U.S. imports” of these  
18 items until Burma demonstrates respect for basic  
19 human and labor rights of its citizens.

20 (12) The policy of the United States, as articu-  
21 lated by the President on April 24, 2003, is to offi-  
22 cially recognize the NLD as the legitimate represent-  
23 ative of the Burmese people as determined by the  
24 1990 election.

1 **SEC. 3. BAN AGAINST TRADE THAT SUPPORTS THE MILI-**  
2 **TARY REGIME OF BURMA.**

3 (a) GENERAL BAN.—

4 (1) IN GENERAL.—Notwithstanding any other  
5 provision of law, until such time as the President de-  
6 termines and certifies to Congress that Burma has  
7 met the conditions described in paragraph (3), no  
8 article may be imported into the United States that  
9 is produced, mined, manufactured, grown, or assem-  
10 bled in Burma.

11 (2) BAN ON IMPORTS FROM CERTAIN COMPA-  
12 NIES.—The import restrictions contained in para-  
13 graph (1) shall apply to, among other entities—

14 (A) the SPDC, any ministry of the SPDC,  
15 a member of the SPDC or an immediate family  
16 member of such member;

17 (B) known narcotics traffickers from  
18 Burma or an immediate family member of such  
19 narcotics trafficker;

20 (C) the Union of Myanmar Economics  
21 Holdings Incorporated (UMEHI) or any com-  
22 pany in which the UMEHI has a fiduciary in-  
23 terest;

24 (D) the Myanmar Economic Corporation  
25 (MEC) or any company in which the MEC has  
26 a fiduciary interest;

1 (E) the Union Solidarity and Development  
2 Association (USDA); and

3 (F) any successor entity for the SPDC,  
4 UMEHI, MEC, or USDA.

5 (3) CONDITIONS DESCRIBED.—The conditions  
6 described in this paragraph are the following:

7 (A) The SPDC has made substantial and  
8 measurable progress to end violations of inter-  
9 nationally recognized human rights including  
10 rape, and the Secretary of State, after consulta-  
11 tion with the ILO Secretary General and rel-  
12 evant nongovernmental organizations, reports to  
13 the appropriate congressional committees that  
14 the SPDC no longer systematically violates  
15 workers rights, including the use of forced and  
16 child labor, and conscription of child-soldiers.

17 (B) The SPDC has made measurable and  
18 substantial progress toward implementing a  
19 democratic government including—

20 (i) releasing all political prisoners;

21 (ii) allowing freedom of speech and  
22 the press;

23 (iii) allowing freedom of association;

24 (iv) permitting the peaceful exercise of  
25 religion; and

1 (v) bringing to a conclusion an agree-  
2 ment between the SPDC and the demo-  
3 cratic forces led by the NLD and Burma's  
4 ethnic nationalities on the transfer of  
5 power to a civilian government accountable  
6 to the Burmese people through democratic  
7 elections under the rule of law.

8 (C) Pursuant to section 706(2) of the For-  
9 eign Relations Authorization Act, Fiscal Year  
10 2003 (Public Law 107–228), Burma has not  
11 been designated as a country that has failed de-  
12 monstrably to make substantial efforts to ad-  
13 here to its obligations under international coun-  
14 ternarcotics agreements and to take other effec-  
15 tive counternarcotics measures, including, but  
16 not limited to (i) the arrest and extradition of  
17 all individuals under indictment in the United  
18 States for narcotics trafficking, (ii) concrete  
19 and measurable actions to stem the flow of il-  
20 licit drug money into Burma's banking system  
21 and economic enterprises, and (iii) actions to  
22 stop the manufacture and export of  
23 methamphetamines.

24 (4) APPROPRIATE CONGRESSIONAL COMMIT-  
25 TEES.—In this subsection, the term “appropriate

1 congressional committees” means the Committees on  
2 Foreign Relations and Appropriations of the Senate  
3 and the Committees on International Relations and  
4 Appropriations of the House of Representatives.

5 (b) WAIVER AUTHORITIES.—The President may  
6 waive the prohibitions described in this section for any or  
7 all products imported from Burma to the United States  
8 if the President determines and notifies the Committees  
9 on Appropriations and Foreign Relations of the Senate  
10 and the Committees on Appropriations, International Re-  
11 lations, and Ways and Means of the House of Representa-  
12 tives that to do so is in the national security interest of  
13 the United States.

14 (c) DURATION OF TRADE BAN.—The President may  
15 terminate the restrictions contained in this Act upon the  
16 request of a democratically elected government in Burma,  
17 provided that all the conditions in subsection (a)(3) have  
18 been met.

19 **SEC. 4. FREEZING ASSETS OF THE BURMESE REGIME IN**  
20 **THE UNITED STATES.**

21 Not later than 60 days after the date of enactment  
22 of this Act, the Secretary of the Treasury shall direct, and  
23 promulgate regulations to the same, that any United  
24 States financial institution holding funds belonging to the  
25 SPDC or the assets of those individuals who hold senior



1 positions in the SPDC or its political arm, the Union Soli-  
2 darity Development Association, shall promptly report  
3 those assets to the Office of Foreign Assets Control. The  
4 Secretary of the Treasury may take such action as may  
5 be necessary to secure such assets or funds.

6 **SEC. 5. LOANS AT INTERNATIONAL FINANCIAL INSTITU-**  
7 **TIONS.**

8 The Secretary of the Treasury shall instruct the  
9 United States executive director to each appropriate inter-  
10 national financial institution in which the United States  
11 participates, to oppose, and vote against the extension by  
12 such institution of any loan or financial or technical assist-  
13 ance to Burma until such time as the conditions described  
14 in section 3(a)(3) are met.

15 **SEC. 6. EXPANSION OF VISA BAN.**

16 (a) IN GENERAL.—

17 (1) VISA BAN.—The President is authorized to  
18 deny visas and entry to the former and present lead-  
19 ership of the SPDC or the Union Solidarity Develop-  
20 ment Association.

21 (2) UPDATES.—The Secretary of State shall co-  
22 ordinate on a biannual basis with representatives of  
23 the European Union to ensure that an individual  
24 who is banned from obtaining a visa by the Euro-  
25 pean Union for the reasons described in paragraph

1 (1) is also banned from receiving a visa from the  
2 United States.

3 (b) PUBLICATION.—The Secretary of State shall post  
4 on the Department of State’s website the names of individ-  
5 uals whose entry into the United States is banned under  
6 subsection (a).

7 **SEC. 7. CONDEMNATION OF THE REGIME AND DISSEMINA-**  
8 **TION OF INFORMATION.**

9 Congress encourages the Secretary of State to high-  
10 light the abysmal record of the SPDC to the international  
11 community and use all appropriate fora, including the As-  
12 sociation of Southeast Asian Nations Regional Forum and  
13 Asian Nations Regional Forum, to encourage other states  
14 to restrict financial resources to the SPDC and Burmese  
15 companies while offering political recognition and support  
16 to Burma’s democratic movement including the National  
17 League for Democracy and Burma’s ethnic groups.

18 **SEC. 8. SUPPORT DEMOCRACY ACTIVISTS IN BURMA.**

19 (a) IN GENERAL.—The President is authorized to  
20 use all available resources to assist Burmese democracy  
21 activists dedicated to nonviolent opposition to the regime  
22 in their efforts to promote freedom, democracy, and  
23 human rights in Burma, including a listing of constraints  
24 on such programming.

25 (b) REPORTS.—

1           (1) FIRST REPORT.—Not later than 3 months  
2     after the date of enactment of this Act, the Sec-  
3     retary of State shall provide the Committees on Ap-  
4     propriations and Foreign Relations of the Senate  
5     and the Committees on Appropriations and Inter-  
6     national Relations of the House of Representatives  
7     a comprehensive report on its short- and long-term  
8     programs and activities to support democracy activ-  
9     ists in Burma, including a list of constraints on such  
10    programming.

11          (2) REPORT ON RESOURCES.—Not later than 6  
12    months after the date of enactment of this Act, the  
13    Secretary of State shall provide the Committees on  
14    Appropriations and Foreign Relations of the Senate  
15    and the Committees on Appropriations and Inter-  
16    national Relations of the House of Representatives  
17    a report identifying resources that will be necessary  
18    for the reconstruction of Burma, after the SPDC is  
19    removed from power, including—

20                (A) the formation of democratic institu-  
21                tions;

22                (B) establishing the rule of law;

23                (C) establishing freedom of the press;

1                   (D) providing for the successful reintegra-  
2                   tion of military officers and personnel into Bur-  
3                   mese society; and

4                   (E) providing health, educational, and eco-  
5                   nomic development.

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